#### IN THE SUPREME COURT OF FLORIDA

GREGG LERMAN,	
Petitioner,	Case No. SC16
v.	
RICK SCOTT, as Governor of the State of Florida and KEN DETZNER, as Secretary of State of the State of Florida,	
Respondents. /	

#### **APPENDIX TO PETITION FOR WRIT OF QUO WARRANTO**

- A. Judge Johnson's Letter of Resignation, pursuant to F.S. § 99.012
- B. Division of Elections Advisory Opinion 90-27
- C. Secretary Detzner's Letter to PBC Supervisor of Elections, Susan Bucher
- D. Mr. Gregg Lerman's Florida Driver's License and Florida Bar Membership Card
- E. Mr. Gregg Lerman's Qualification Papers
- F. Screenshot of PBC Supervisor of Elections Website & Email from Supervisor's Office Confirming Mr. Lerman Qualified in Group 11

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing was sent by email and U.S. Mail to Governor Rick Scott (rick.scott@eog.myflorida.com), Executive Office of the Governor, 400 S. Monroe Street, Room 209, Tallahassee, Florida 32399; Office ofthe General Counsel (william.spicola@eog.myflorida.com), Executive Office of the Governor, 400 S. Monroe Street, Room 209, Tallahassee, Florida 32399; Secretary Ken Detzner (SecretaryofState@DOS.MyFlorida.com), R.A. Gray Building, 500 Bronough Street, Tallahassee, Florida 32399; and Office of the General Counsel (dos.generalcounsel@dos.myflorida.com), Florida Department of State, R.A. Gray Building, 500 South Bronough Street, Tallahassee, Florida 32399, this 9th day of May 2016.

LEONARD FEUER

Florida Bar No.: 501751

Email: lfeuer@feuerlawfirm.com

LEONARD FEUER, P.A.

1601 Forum Place

Suite 610

West Palm Beach, FL 33401 Telephone: (561) 659-1360



#### SUPERVISOR OF ELECTIONS

#### 2016 APR 18 PM 4:03

#### THE COUNTY COURT OF THE FIFTEENTH JUDICIAL CIRCUIT PALTIMETER COURTY. OF FLORIDA

CHAMBERS OF LAURA S. JOHNSON COUNTY COURT JUDGE

April 18, 2016

PALM BEACH COUNTY COURTHOUSE 205 NORTH DIXIE HIGHWAY WEST PALM BEACH, FLORIDA 33401 (561) 355-7702

#### VIA HAND DELIVERY

Ms. Susan Bucher, Supervisor of Elections 240 South Military Trail West Palm Beach, Florida 33415

> Re: Resignation as Palm Beach County Judge, Group 11

Dear Supervisor Bucher:

This letter is my irrevocable resignation from the office I presently hold as Palm Beach County Judge, Group 11.

Pursuant to the provisions of Section 99.012(3), Florida Statutes, this resignation shall take effect on the earlier of the following dates: (1) the date on which I will take office if elected as Circuit Judge, 15th Judicial Circuit Group 3, the office for which I am now running; or (2) the date my successor as Palm Beach County Judge, Group 11 will take office.

Since both Circuit Court Judges and County Court Judges assume their office on January 3, 2017, that is the date upon which I anticipate my resignation will take effect. However, to be clear, my resignation takes effect whenever the law requires in accordance with the statute.

Judge Laura Johnson

cc: Governor Rick Scott

Secretary of State Ken Detzner

### Resign-to-Run Section 99.012(2), F.S.

To: Honorable Horace A. Andrews, Pinellas County Court Judge, 5100 - 144 Avenue, North, Clearwater, Florida 33520

Prepared by: Division of Elections

This is in reference to your request for an advisory opinion on the Resign-to-Run Law. Under Section 106.23(2), Florida Statutes, the Division of Elections has authority to issue an advisory opinion to you relating to the Florida Election Code, Chapters 97-106, Florida Statutes.

You are a county court judge and plan to resign your position about July 1, 1990. However, your resignation will be effective January 7, 1991.

You ask, if you resign pursuant to the Resign-to-Run Law, will the vacancy created by your resignation be filled by election or by the Governor.

The Resign-to-Run Law requires an elected or appointed officer to irrevocably resign when seeking an elected office which runs concurrently, or any part runs concurrently, with the term of office he presently holds. Section 99.012(2), Fla. Stat. A county court judge is an officer for the purposes of the Resign-to-Run Law. Op. Att'y Gen. Fla. 72-183 (May 31, 1972).

Section 99.012(2), Florida Statutes, provides that when an officer resigns pursuant to the Resign-to-Run Law, the resignation creates a vacancy in office, "thereby permitting persons to qualify as candidates for nomination and election to that office in the same manner as if the term of such public office were otherwise scheduled to expire." Therefore, it is our interpretation, that if you resign pursuant to the Resign-to-Run Law, the vacancy in office will be filled by election.

#### **SUMMARY**

When a county court judge resigns to run for another office pursuant to the Resign-to-Run Law, there is a vacancy in the county court judgeship which will be filled as if the term of the county court judgeship were scheduled to expire.



Governor

**KEN DETZNER**Secretary of State

May 2, 2016

The Honorable Susan Bucher Supervisor of Elections, Palm Beach County 240 South Military Trail West Palm Beach, Florida 33415

Dear Supervisor Bucher:

Recently, my Director of Elections, my General Counsel, and you spoke by telephone about a judicial vacancy resulting from the resignation of Palm Beach County Court Judge Laura Johnson. I write you for two reasons: (1) to meet your request that my agency reduce to writing the legal basis for why Judge Johnson's seat now will be filled by gubernatorial appointment, obviating the need for an election for that seat in 2016; and (2) to make a good faith attempt to confer with you about the performance of your duties in compliance with chapters 99, 100, 101, 102 and 105, Florida Statutes, with respect to qualifying candidates and printing ballots only for offices legally up for election.

Palm Beach County Court Judge Laura Johnson was reelected to her Group 11 seat in November 2014, and pursuant to article V, section 10(b)(3)(c.), of the Florida Constitution, she was commissioned for a six-year term to expire on January 4, 2021. On April 22, 2016, Governor Scott accepted Judge Johnson's irrevocable letter of resignation, effective January 3, 2017, and he convened the Fifteenth Circuit Judicial Nominating Commission to submit to him nominations for appointment to fill the vacancy in the office of Palm Beach County Court Judge, Group 11.

It is true, generally, that "[w]ith regard to an elective office," a resignation submitted pursuant to section 99.012(3), Florida Statutes (Florida's "resign-to-run" statute) "creates a vacancy in office to be filled by election," and "[p]ersons may qualify as candidates for nomination and election as if the public officer's term were otherwise scheduled to expire." § 99.012(3)(f)(1.), Fla. Stat. But, as discussed below, the Florida Constitution treats judicial vacancies in a different manner than it does other offices, including "elective offices," and constitutional imperatives must prevail over statutory ones.

The Florida Constitution specifically governs the length of term of a judicial office and how a judicial vacancy is to be filled. A vacancy in the office of county judge, like other offices, will occur upon "resignation of the incumbent." See Art. X, § 3, Fla. Const. Because it is a judicial vacancy, though, the Governor necessarily fills that vacancy by appointment. See Art. V, § 11(b), Fla. Const. (providing that the Governor "shall fill each vacancy on a circuit court or on a county court, wherein the judges are elected by a majority vote of the electors . . . "); cf. Art. V, § 11(a), Fla. Const. (providing also for gubernatorial appointment to fill a vacancy that occurs "in a judicial office to which election for retention applies"); see also Trotti v. Detzner, 147 So. 3d 641, 644 (Fla. 1st DCA 2014) ("The Florida Supreme Court has provided that when a vacancy is created prior to the commencement of the qualifying period, the vacancy is required to be filled by gubernatorial appointment.") (emphasis supplied); id. ("A judicial vacancy occurs when a letter of resignation is received and accepted by the Governor, even if the resignation, as here, has a future effective date."). Section 11(b) specifies how long the term of the appointed circuit or county judge will be, see Art. V, § 11(b), Fla. Const. (Governor's appointment will be "for a term ending on the first Tuesday after the first Monday in January of the year following the next primary and general election occurring at least one year after the date of appointment"); and it specifically prescribes when an election for that office will first occur after appointment, see id. ("An election shall be held to fill that judicial office for the term of the office beginning at the end of the appointed term.").

In turn, an election cannot be held to fill the vacancy in Palm Beach County Court Judge, Group 11, created by Judge Johnson's resignation. The Constitution provides that general elections are to be held for only two purposes: (1) "to choose a successor to each elective state and county officer whose term will expire before the next general election"; and (2) "except as provided [in the Florida Constitution], to fill each vacancy in elective office for the unexpired portion of the term." Art. VI, § 5(a), Fla. Const. (emphasis supplied).

Neither situation is present here. First, the Florida Constitution *does* provide for how a judicial vacancy is filled and for how long. There is a vacancy in the Group 11 judicial seat that the Florida Constitution requires be filled by the Governor through appointment. And that appointment will be for a term that, here, would end on January 8, 2019. Second, the Florida Constitution provides that the next election to be held for the Group 11 office will be to pick the successor to that office for a term that *begins upon expiration of that appointed term*. There will not be a judicial officer holding the Group 11 seat whose term expires *before* the 2018 general election, so there is no need for an election to pick a successor prior to that 2018 election. There is no legally authorized election to be held for Palm Beach County Court Judge, Group 11, during the 2016 election cycle.

Additionally, section 99.012(3)(f), Florida Statutes, cannot be read to apply to judicial vacancies; otherwise, its operation would conflict with the article V process set out above. To the extent it treats the Judge Johnson's term as expiring in January 2017, it conflicts with article V, section 10 of the Constitution, which provides that "[t]he terms of circuit judges and judges

Supervisor Bucher May 2, 2016 Page 3

of county courts shall be for six years." There is no constitutional basis for a statute to truncate or extend a term of judicial office.

Because the Governor now has initiated the judicial nominating commission process, there is no need to accept qualification papers from putative candidates for Palm Beach County Court Judge, Group 11. As you can see, the Florida Constitution requires that the vacancy in the Group 11 county court judge seat be filled by appointment of the Governor, and this constitutionally mandated process has commenced. The Florida Constitution also precludes an election for that seat before 2018, when a successor would be chosen for the seat for a sixyear term beginning at the end of the appointed term in January 2019.

Respectfully,

Ken Detzner

Secretary of State





## JUDICIAL OFFICE CANDIDATE OATH

SUPERVISOR OF ELECTIONS
2016 MAY - 3 PM 3: 14
PALM BEACH COUNTY, FL

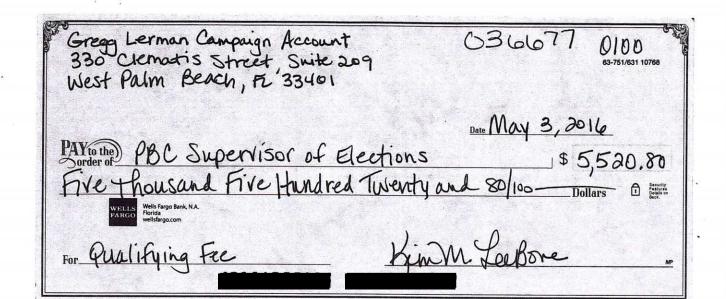
OFFICE USE ONLY

### OATH OF CANDIDATE (Section 105.031, Florida Statutes)

, Gregg Lerman			
(PLEASE PRINT NAME AS YOU WISH IT TO AP	PEAR ON THE BALLOT * NAME MAY	NOT BE CHANGED AFTER TH	E END OF QUALIFYING)
am a candidate for the judicial office of	County Court Judge	, ,	, 15 ,
•	(office)	(district #)	(circuit #)
11; my legal residence is	Palm Beach	County, Florida; I	am a qualified elector
(group #)			
of the state and of the territorial jurisdiction and the Laws of Florida to hold the judicionave qualified for no other public office in office I seek; and I have resigned from a Statutes; and I will support the Constitution	al office to which I desire to the state, the term of which of any office which I am required	be elected or in which fice or any part thereof d to resign pursuant to	I desire to be retained; I runs concurrent with the Section 99.012, Florida
Section 876.05, Florida Statutes, oath of Florida and of the United States of Ame of public funds as such employee or officithe United States and of the State of Florida	erica, and being employed by ser, do hereby solemnly swea da.	or an officer of the cou	rt system and a recipient
X /// F	(561) 832-5770	Gregg@GreggLer	manLaw.com
Signature of Candidate	Telephone Number	Email Ad	Idress
330 Clenatis St, Suite 205 Windows City	est Palm Beach	FL State	33401 ZIP Code
Candidate's Florida Voter Registration Nu		rmation card):	262519
* Please print name phonetically on the lir disabilities (see instructions on page 2 of GREGG LUHR MEN		oronounced on the audi	o ballot for persons with
STATE OF FLORIDA COUNTY OF PAIM BEACH	3		
$N : D \longrightarrow I$	before me this $\stackrel{\uparrow}{\simeq}^{\kappa^3}$ day	or May	, 20 <u>                                    </u>
COUNTY OF Palm Beach		H /1 6 1 1	, 20 <u>14</u> . Bove
Sworn to (or affirmed) and subscribed	before me this <u>∽</u> day	of May  Sighature of Notary Public  Print, Type, of Stange, Sometime	Bove of Notzay Public

FORM 6 FULL AND PUBLIC DISCLOSURE of	1050 VISNO OF 51 50710VI
Please print or type your name, mailing  OF FINANCIAL INTERESTS	FOR OFFICE USE ONLY
LAST NAME — FIRST NAME — MIDDLE NAME:	2016 MAY -3 PM 3: 14
Lerman, Gregg <b>S</b> .	ALM BEACH COUNTY. FL
MAILING ADDRESS:	
330 Clematis Street	
Suite 209	
CITY: ZIP: COUNTY: West Palm Beach 33401 Palm Beach	
West Palm Beach  NAME OF AGENCY:  33401  Palm Beach	=
NAME OF AGENOT	
NAME OF OFFICE OR POSITION HELD OR SOUGHT:	
County Court Judge, 15th Judicial Circuit, Group 11	
CHECK IF THIS IS A FILING BY A CANDIDATE	
PART A NET WORTH	
Please enter the value of your net worth as of December 31, 2015 or a more current date. [	Note: Net worth is not cal-
culated by subtracting your reported liabilities from your reported assets, so please see the in	
My net worth as of April 28 , 20 16 was \$ 910, 66	07,00
PART B ASSETS	
HOUSEHOLD GOODS AND PERSONAL EFFECTS:	
Household goods and personal effects may be reported in a lump sum if their aggregate value exceeds \$1,000 following, if not held for investment purposes: jewelry; collections of stamps, guns, and numismatic items; art	
furnishings; clothing; other household items; and vehicles for personal use, whether owned or leased.	o de la vigoria conseguir de estado de estado en de estado en estado en estado en estado en estado en estado e
The aggregate value of my household goods and personal effects (described above) is \$	)
ASSETS INDIVIDUALLY VALUED AT OVER \$1,000:	
DESCRIPTION OF ASSET (specific description is required - see instructions p.4)	VALUE OF ASSET
HOLE, 2 CARISTE CT, PALM BEACHGOLDS, FL 33418	800,000.00
Office, 330 Clemitis Street, Suite 204, W/O, FL 33401	205,506.00
Stock/Broksange Acet, RAGMOND JAMEN, ABACOA, Juptia, FL	60,000.00
BANKACCH, WEllstango, 303 BANGAN Blvd, WPB, FC 35401	00,000.00
PART C LIABILITIES	
LIABILITIES IN EXCESS OF \$1,000 (See instructions on page 4):  NAME AND ADDRESS OF CREDITOR	I AMOUNT OF LIABILITY
City Mortgage (Hone) 8.0. Box 6243. Sionx FAlls, SD 57117	300 740.00
Wells FAR go (Office glortesse) 303 BANY ANBIVE WPB FL 3340	01 49,000.00
Lincoln Automotive Firancial ACREX 650575, DALLAS	X35 30,09/.00
ChasE Anto Finance, C.O. Box 900/801, Louisville Ky 40 290.	4
JOINT AND SEVERAL LIABILITIES NOT REPORTED ABOVE:	
NAME AND ADDRESS OF CREDITOR	AMOUNT OF LIABILITY
BANKOT AMERICA, P.O.BOX 85/001, DALLAS IX 75265	1773.00
Chase Gad Services, R.O Dux 15123, Willimington, DE 19	13,000.00
CE FORM 6 Effective January 1, 2016 (Continued on reverse side)	PAGE 1
Incorporated by reference in Rule 34-8.002(1), F.A.C.	

		PART D INC	COME			
Identify each separate source and amount of income which exceeded \$1,000 during the year, including secondary sources of income. Or attach a complete copy of your 2015 federal income tax return, including all W2s, schedules, and attachments. Please redact any social security or account numbers before attaching your returns, as the law requires these documents be posted to the Commission's website.						
l elect to file a copy of m	y 2015 federal income tax re d attach a copy of your 2015	turn and all W2's, sch tax return, you need	nedules, and attack not complete the re	ments AY - 3	D.PM 3:	<b>! !</b>
PRIMARY SOURCES OF INCO	ME (See instructions on pa	ige 5):	,	ALM BEACH	COUNT	Y, FL
NAME OF SOURCE OF INCO	OME EXCEEDING \$1,000	ADD	RESS OF SOURCE	OF INCOME	1	AMOUNT
Grenc GERM	NP.A	330 C/EN	utis Stra	A. St=209	WASTE	165,000.00
17				7		
SECONDARY SOURCES OF IN	ICOME [Major customers, cl	ents, etc., of busines	ses owned by repo	rting personsee	instruction	s on page 5]:
NAME OF BUSINESS ENTITY	NAME OF MAJOR OF BUSINESS		ADDRE OF SOUI		563	RINCIPAL BUSINESS CTIVITY OF SOURCE
P	ART E INTERESTS I	N SPECIFIED BU	SINESSES  Inst	ructions on pa	ige 6]	
	BUSINESS ENTITY	#1 E	BUSINESS ENTITY	# 2	BUSINE	ESS ENTITY # 3
NAME OF BUSINESS ENTITY						
ADDRESS OF BUSINESS ENTITY						
PRINCIPAL BUSINESS ACTIVITY						
POSITION HELD WITH ENTITY	>					
I OWN MORE THAN A 5% INTEREST IN THE BUSINESS			*			
NATURE OF MY OWNERSHIP INTEREST						
		PART F - TRA	INING			
For office	rs required to complete	e annual ethics tr	aining pursuan	t to section 1	12.3142,	F.S.
	CERTIFY THAT I H	IAVE COMPLE	TED THE RE	QUIRED TR	AINING	
O.A	TH	STATE OF F		n Bea	Ch	
I, the person whose name app			affirmed) and subs	orihad hafara m	e this	day of
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and any attachments hereto is	trus conurata	DUM. VI	1 Xeeps ve		Charles and the same of the sa	
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and complete.	true, accurate,	KimV	f Notary Public-Sta M. LeU OVE or Stamp Commis		Com	nission # EE 863254
and complete.	true, accurate,	KimV	1. LeuBové or Stamp Commis	sioned Nate of	Com	M. LEEBOVE mission # EE 863254 S January 8, 2017 Inu Troy Fain Insurance 800-385-7019
MAD		(Print, Type,	M. LeeBové or Stamp Commis nownX	sioned Name of	Com	nission # EE 863254 S January 8, 2017
SIGNATURE OF REPORTING	OFFICIAL OR CANDIDAT	(Print, Type, Personally K	M. LeuSove or Stamp Commis nown tification Produced	or endi	Com VEXPI EN Identifica	nission # EE 863254 es January 8, 2017 Thu Troy Fain Insurance 800-385-7019
SIGNATURE OF REPORTING	OFFICIAL OR CANDIDATE licensed under Chapter 4 ng statement:	(Print, Type, Personally K Type of Iden 73, or attorney in go	or Stamp Commis	OR Production of the Florida Bar	Identification	his form for you, he or
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DATE 5 /3 ACIO 036677
RECEIVED OF Gregg Lerman Campaign Acct
ADDRESS 330 Clematis St. Swite 209, WPB 334U AMOUNT twenty solve DOLLARS \$ 5,520.80
AMOUNT FWENTY SONO DOLLARS \$ 5,530.80
ACCT. NO
MONEY ORDER DRAFT FOR DIGITAL PROPERTY TRAIL WEST PALM BEACH, FL 33415 TELEPHONE: (561) 656-6200 WEBSITE: www.pbcelections.org
by A-Secks Thank Nou

# STATEMENT OF CANDIDATE

(Section 106.023, F.S.)

(Please print or type)

#### OFFICE USE ONLY

SUPERVISOR OF ELECTIONS
2016 APR 20 PM 3: 20

PALM BEACH COURTY. FL

I, Gregg Lerman	,
candidate for the office of	Palm Beach County Court Judge, 15th Judicial Circuit, Group 11 ;
have been provided access	s to read and understand the requirements of
Chapter 106, Florida Statu	tes.
420	
x /(//4	4/20/2016
Signature of Ca	ndidate Date

Each candidate must file a statement with the qualifying officer within 10 days after the Appointment of Campaign Treasurer and Designation of Campaign Depository is filed. Willful failure to file this form is a first degree misdemeanor and a civil violation of the Campaign Financing Act which may result in a fine of up to \$1,000, (ss. 106.19(1)(c), 106.265(1), Florida Statutes).

### STATEMENT OF CANDIDATE FOR JUDICIAL OFFICE

(Section 105.031(5), F.S.) (Please Type)

#### OFFICE USE ONLY

SUPERVISOR OF ELECTIONS

2016 APR 20 PM 3: 21

PALM SEACH COUNTY, I ..

,	Gregg Lerman		

a judicial candidate, have received, read, and understand the requirements of the Florida Code of Judicial Conduct.

(Signature of candidate)

(Date)

Each candidate for judicial office, including an incumbent judge, shall file a statement with the qualifying officer, within 10 days after filing the Appointment of Campaign Treasurer and Designation of Campaign Depository.



#### **Leonard Feuer**

From: Amber Sacks <amber@pbcelections.org> Sent: Tuesday, May 3, 2016 5:07 PM To: Leonard Feuer Subject: Re: Confirmation of Qualification Yes he did qualify today. On May 3, 2016 3:45 PM, "Leonard Feuer" < lfeuer@feuerlawfirm.com> wrote: Dear Sir/Madam: I would like to confirm that Mr. Gregg Lerman qualified this afternoon in County Court, Group 11. Please advise. Thank you. Sincerely, Leonard Feuer Leonard Feuer, P.A. 1601 Forum Place Suite 610 West Palm Beach, Fl 33401 Main: (561) 659-1360 Fax: (561) 249-4100 Email: <u>lfeuer@feuerlawfirm.com</u>